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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

ALBERT ANTHONY ARTEAGA,
Plaintiff,
v.
CITY OF OAKLEY, et al.,
Defendants.

Case No. 19-cv-05725-JCS

**ORDER GRANTING IN PART AND
DENYING IN PART MOTION TO
DISMISS**

Re: Dkt. No. 15

I. INTRODUCTION

Plaintiff Albert Arteaga brings this civil rights action against officers of the City of Oakley Police Department and the City of Oakley, asserting claims under 42 U.S.C. § 1983 based on alleged malicious prosecution in violations of the First and Fourth Amendments. Presently before the Court is Defendants' Motion to Dismiss Plaintiff's Complaint Pursuant to Fed. R. Civ. P. 12(b)(6) ("Motion"). The Court finds that the Motion is suitable for determination without oral argument and therefore vacates the Motion hearing scheduled for February 7, 2020 pursuant to Civil Local Rule 7-1(b). The Initial Case Management Conference currently scheduled for the same date is continued to **May 15, 2020 at 2:00 p.m.** For the reasons stated below, the Motion is GRANTED in part and DENIED in part.¹

II. BACKGROUND

A. The Complaint

In the Complaint, Arteaga alleges that on November 9, 2017, his girlfriend called 9-1-1 to report a domestic dispute between herself and Arteaga's uncle. Complaint ¶ 12. He alleges that

¹ The parties have consented to the jurisdiction of the undersigned magistrate judge pursuant to 28 U.S.C. § 636(c).

1 Officer Defendants Garrett Wayne and Daniel Buck (“the Officer Defendants”) were dispatched to
2 his residence. *Id.* According to Arteaga, when he observed his uncle being subjected to excessive
3 force by the officers, he said “that’s enough” and was then tased by Officer Buck, even though
4 Arteaga was “not interfering, obstructing, or delaying” the officers’ official duties in any way and
5 also was not disobeying any lawful command. *Id.* ¶ 13.

6 Arteaga alleges that he was arrested on a fabricated violation of California Penal Code
7 section 148(a)(1) (resisting arrest) and that he was subjected to excessive force. *Id.* ¶ 14, 17. He
8 further alleges that he was prosecuted for violation of section 148(a)(1) based on a deliberately
9 and materially false report by Officer Buck that was provided to the Contra Costa County District
10 Attorney’s Office. *Id.* ¶ 15. According to Arteaga, Officer Buck misrepresented the facts about
11 the incident “with the knowledge and purpose of causing [Arteaga] to defend himself against
12 criminal charges which [Officers Wayne and Buck] knew were false and/or to protect and cover-
13 up [Officer Buck’s] abuse of authority which included [Arteaga’s] false/wrongful arrest, false
14 imprisonment, excessive force, and the violation of his rights to free speech.” *Id.* ¶ 15. Arteaga
15 alleges that on July 19, 2019 he was acquitted of the charge of violating California Penal Code §
16 148(a)(1) after a trial by jury where the jury deliberated approximately ten minutes before
17 reaching its verdict. *Id.* ¶ 14.

18 Arteaga asserts three claims based on these alleged facts. He asserts his First Claim under
19 42 U.S.C. § 1983 based on alleged violations of his First and Fourth Amendment rights against the
20 Officer Defendants and Does 1-20. He asserts his Second Claim under 42 U.S.C. § 1983 on the
21 basis of municipal and supervisorial authority against Defendants City of Oakley Police Chief
22 Chris Thorsen (“Chief Thorsen”), the City of Oakley and Does 21-30. While styled as a single
23 claim, this claim asserts two distinct claims: a claim against Chief Thorsen and Does 21-30 based
24 on supervisory liability (hereinafter, the “Supervisor Liability Claim”) and a claim against the City
25 of Oakley under *Monell v. Dep’t of Social Servs.*, 436 U.S. 658 (1978) (hereinafter, the “Monell
26 Claim”). Arteaga’s Third Claim is a state law claim for malicious prosecution, which he asserts
27 against the Officer Defendants.

28 Arteaga’s Supervisor Liability Claim is set forth in Paragraph 32 of his complaint, in

1 which he alleges as follows:

2 The to-be-identified supervisors, including any already-individually-
3 named Defendants and DOES 21-30, each permitted and failed to
4 prevent the unconstitutional acts of other Defendants and individuals
5 under their supervision and control, and failed to properly supervise
6 such individuals, with deliberate indifference to the rights of
7 PLAINTIFF. Each of these supervising Defendants either directed his
8 or her subordinates in conduct that violated PLAINTIFF'S rights, OR
9 set in motion a series of acts and omissions by his or her subordinates
10 that the supervisor knew or reasonably should have known would
11 deprive PLAINTIFF of rights, OR knew his or her subordinates were
12 engaging in acts likely to deprive PLAINTIFF of rights and failed to
13 act to prevent his or her subordinate from engaging in such conduct,
14 OR disregarded the consequence of a known or obvious training
15 deficiency that he or she must have known would cause subordinates
16 to violate PLAINTIFF'S rights, and, in fact, did cause the violation
17 of PLAINTIFF'S rights. (See, Ninth Circuit Model Civil Jury
18 Instruction 9.4). Furthermore, each of these supervising Defendants
19 is liable in their failures to intervene in their subordinates' apparent
20 violations of PLAINTIFF'S rights.

21 Complaint ¶ 32.

22 Arteaga's *Monell* Claim is based on three theories: 1) policy, custom or practice; 2) failure
23 to train; and 3) ratification. The policy, custom or practice allegations are set forth in Paragraph
24 33, in which Arteaga alleges that the conduct of the Officer Defendants was the result of the
25 following policies, customs or practices:

- 26 a. Failure to supervise and/or discipline deputies for misconduct that
27 results in the violation of citizens' civil rights; and/or;
- 28 b. "Hurt a person – charge a person," pursuant to which if an officer
 wrongly hurts, detains, or arrests a person, the officer will falsely
 seek to secure the filing and prosecution of a false criminal charge
 against the person; the officer seeks the filing and prosecution of
 such charges with the belief that a conviction (or plea) will
 prevent the person from suing for their injuries wrongfully
 inflicted by the officer, or that the person will plea to a lesser
 charge thereby severely limiting the person's right to sue the
 officer. Tolerating or condoning "hurt a person – charge a person"
 encourages deputies to use excessive force and/or to falsely arrest
 and criminally charge persons; and/or;
- c. Using or tolerating excessive and/or unjustified force and/or false
 arrests and false incident reporting; and/or;
- d. Using or tolerating inadequate, deficient, and/or improper
 procedures for handling, investigating, and reviewing complaints
 of excessive force or deputy misconduct, including claims made
 under California Government Code section 910 et seq.; and/or
- e. Failing to institute, maintain, or effectively administer and
 enforce proper and adequate training, supervision, policies,
 protocol and procedures concerning appropriate/constitutional
 responses to and investigation of 9-1-1 calls for service that,

1 among other things, do not permit and authorize the immediate
2 pointing of weapons at suspects (excessive force); and/or to
3 cover-up violations of constitutional rights by any or all of the
4 following:

5 i. by failing to properly investigate and/or evaluate
6 complaints or incidents of excessive and unreasonable
7 force, unlawful seizures;
8 ii. by ignoring and/or failing to properly and adequately
9 investigate and discipline unconstitutional or unlawful
activity by officers; and
10 iii. by allowing, tolerating, and/or encouraging officers to:
11 to not file complete and accurate reports by officers; to file
false reports; make false statements; and/or obstruct or
interfere with investigations of unconstitutional or
unlawful conduct by officers, by withholding and/or
concealing material information;

12 f. Allowing, tolerating, and/or encouraging a “code of silence”
13 among law enforcement officers whereby an officer or member of
the department does not provide adverse information against a
14 fellow officer or member of the department;
15 g. Using or tolerating inadequate, deficient, and/or improper
16 procedures for handling, investigating, and reviewing complaints
of officer misconduct;
17 h. Allowing, encouraging and fostering a course of action by OPD’s
18 officers that they could use their powers of arrest and force to
retaliate against a citizen who was profane, verbally challenging,
insulting and/or disrespectful and/or critical of them and then
cover up their abuse of power by violating their duty to truthfully
report their conduct with the citizen to avoid being held
accountable for such abuse of authority. In the parlance used,
Defendants de facto policy and custom of punishing a citizen who
failed the “attitude test” encouraged, fostered, and is implemented
in the subject claims brought by PLAINTIFF; and
19 i. Failing to have and enforce necessary, appropriate, and lawful
20 policies, procedures, and training programs to prevent or correct
the unconstitutional conduct, customs, and procedures described
21 in this Complaint and in subparagraphs (a) through (h) above,
with deliberate indifference to the rights and safety of
PLAINTIFF and the public, and in the face of an obvious need for
such policies, procedures, and training programs.

22 *Id.* ¶33.

23 Arteaga’s failure-to-train allegations are set forth in Paragraph 34, in which he alleges that
24 the City of Oakley “may have instituted policies or training addressing some or all of the topics
25 listed [in Paragraph 33] but has, either through negligence or deliberate indifference to citizen’s
26 rights, failed to properly oversee and enforce such policies and/or training.” Finally, in Paragraph
27 36, Arteaga alleges that the City of Oakley is “liable for the violations of [Arteaga’s] rights by its
28 final policy makers, as described above.” This may be a reference to Paragraph 33, in which

1 Arteaga alleges that the unconstitutional actions and omissions of Defendants was “ratified by
2 policy making officials” for the City of Oakley and/or Oakley Police Department.

3 **B. The Motion**

4 In the Motion, Defendants argue that both the *Monell* Claim and the Supervisor Liability
5 Claim should be dismissed for failure to state a claim under Rule 12(b)(6) because Arteaga’s
6 allegations are too conclusory to state claims that are plausible on their face, as is required under
7 *Ashcroft v. Iqbal*, 556 U.S. 679 (2009) and *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 555 (2007).
8 Motion at 1.

9 With respect to Arteaga’s *Monell* Claim based on policy, custom or practice, Defendants
10 contend Arteaga’s allegations are insufficient because he has not alleged any facts suggesting
11 either that the policies he has pled are express policies that have been formally adopted by the City
12 of Oakley or that there is a ““widespread’ practice of unconstitutional conduct which is ‘so
13 permanent and well settled as to constitute a “custom or usage.””” *Id.* at 4-5 (quoting *City of*
14 *Saint Louis v. Praprotnick*, 485 U.S. 112, 123 (1988) (citing *Adickes v. S.H. Kress & Co.*, 398
15 U.S. 144, 167-168 (1970)).² With respect to the latter, Defendants quote the Ninth Circuit’s
16 decision in *Trevino v. Gates*, 99 F.3d 911, 918 (9th Cir. 1996) holding that “[l]iability for an
17 unconstitutional custom may not be predicated on isolated or sporadic incidents.” *Id.* at 4.
18 Defendants argue that courts (including the undersigned) have relied on this rule in requiring
19 specific allegations that there have been other similar incidents to raise a plausible inference of
20 custom or usage under *Monell*. *Id.* at 4 (citing *Cardenas v. Cty. of Alameda*, No. C 16-05205
21 WHA, 2017 WL 1650563, at *3 (N.D. Cal. May 2, 2017); *Bedford v. City of Hayward*, No. 3:12-
22 CV-00294-JCS, 2012 WL 4901434, at *12-13 (N.D. Cal. Oct. 15, 2012)). Focusing in particular
23 on Arteaga’s allegation that the City of Oakley has a custom or practice of “hurt a person – charge
24 a person,” Defendants contend Arteaga’s allegations are too conclusory to state a claim because

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² The *Praprotnik* pin cite provided by Defendants (p. 123) is incorrect; the language from the
27 *Adickes* decision that is quoted above is found at page 127 of *Praprotnik*. The undersigned made
28 the same error in *Bedford v. City of Hayward*, No. 3:12-CV-00294-JCS, 2012 WL 4901434, at
*12 (N.D. Cal. Oct. 15, 2012). Although the undersigned regrets the error in *Bedford*, this mistake
has no impact on the reasoning or holding of that case.

1 they “only pertain to [Arteaga’s] single isolated interaction with two [Oakley Police Department
2 Officers] on November 9, 2017, and make no mention of any other person being subjected to the
3 unconstitutional conduct associated with the “hurt a person – charge a person” theory.” *Id.* at 6.

4 With respect to Arteaga’s *Monell* claim based on ratification, Defendants argue that
5 Arteaga’s allegations are insufficient because he has alleged no facts showing that any final policy
6 maker made a “‘conscious, affirmative choice’ . . . to approve the subordinate’s decision.” *Id.* at 7
7 (quoting *Gillette v. Delmore*, 979 F.2d 1342, 1347 (9th Cir. 1992)). It is not enough, they contend,
8 to allege merely that a policy maker refused to overrule a subordinate’s completed act. *Id.* at 6
9 (citing *Christie v. Iopa*, 176 F.3d 1231, 1239 (9th Cir. 1999)). To the extent Arteaga asserts that
10 Chief Thorsen or any other final policy maker ratified the conduct of the Officer Defendants,
11 Defendants argue that the claim fails because Arteaga has not “provide[d] any facts demonstrating
12 Chief Thorsen made a ‘conscious, affirmative choice’ to ratify the alleged unconstitutional
13 conduct.” *Id.* at 7 (citing *Stein v. City of Piedmont*, No. 16-CV-01172-JCS, 2016 WL 4269514, at
14 *7 (N.D. Cal. Aug. 15, 2016)). Defendants further assert Arteaga’s allegations are so “jumbled”
15 that it is not clear he is even asserting a *Monell* claim based on ratification. *Id.*

16 Defendants argue that Arteaga’s *Monell* Claim also fails to state a claim to the extent he
17 asserts it based on failure to train. *Id.* at 7-8. Defendants acknowledge that failure to train may
18 give rise to liability on the part of a municipality where the “training deficiency is so egregious
19 that it ‘amount[s] to deliberate indifference to the rights of persons with whom the police come
20 into contact.’” *Id.* at 7 (quoting *City of Canton v. Harris*, 489 U.S. 378, 388 (1989)). Arteaga’s
21 allegations here, however, are so conclusory as to the alleged failure to train, that he has not raised
22 a plausible inference that the conduct in this case was the result of any such training deficiency,
23 Defendants contend. *Id.*

24 Finally, Defendants argue that Arteaga’s claim of Supervisor Liability must be dismissed
25 because he has alleged no facts that give rise to a plausible inference that there is a “causal
26 connection demonstrating a wrongful action taken by Chief Thorsen caused the alleged
27 unconstitutional conduct of Officers Wayne and Buck.” *Id.* at 8-9 (citing *Starr v. Baca*, 652 F.3d
28 1202, 1207 (9th Cir. 2011)). Defendants further assert that he has alleged no such conduct on the

1 party of any city supervisor. *Id.*

2 Defendants ask the Court to dismiss Arteaga’s Second Claim in its entirety and without
3 leave to amend. *Id.* at 3, 9.

4 **III. ANALYSIS**

5 **A. Legal Standard under Rule 12(b)(6)**

6 A complaint may be dismissed under Rule 12(b)(6) of the Federal Rules of Civil Procedure
7 for failure to state a claim on which relief can be granted. “The purpose of a motion to dismiss
8 under Rule 12(b)(6) is to test the legal sufficiency of the complaint.” *N. Star Int’l v. Ariz. Corp.
9 Comm’n*, 720 F.2d 578, 581 (9th Cir. 1983). Generally, a plaintiff’s burden at the pleading stage
10 is relatively light. Rule 8(a) of the Federal Rules of Civil Procedure states that a “pleading which
11 sets forth a claim for relief . . . shall contain . . . a short and plain statement of the claim showing
12 that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a).

13 In ruling on a motion to dismiss under Rule 12(b)(6), the court analyzes the complaint and
14 takes “all allegations of material fact as true and construe[s] them in the light most favorable to the
15 non-moving party.” *Parks Sch. of Bus. v. Symington*, 51 F.3d 1480, 1484 (9th Cir. 1995).
16 Dismissal may be based on a lack of a cognizable legal theory or on the absence of facts that
17 would support a valid theory. *Balistreri v. Pacifica Police Dep’t*, 901 F.2d 696, 699 (9th Cir.
18 1990). A complaint must “contain either direct or inferential allegations respecting all the material
19 elements necessary to sustain recovery under some viable legal theory.” *Bell Atl. Corp. v.
20 Twombly*, 550 U.S. 544, 562 (2007) (citing *Car Carriers, Inc. v. Ford Motor Co.*, 745 F.2d 1101,
21 1106 (7th Cir. 1984)). “A pleading that offers ‘labels and conclusions’ or ‘a formulaic recitation
22 of the elements of a cause of action will not do.’” *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009)
23 (quoting *Twombly*, 550 U.S. at 555). “[C]ourts ‘are not bound to accept as true a legal conclusion
24 couched as a factual allegation.’” *Twombly*, 550 U.S. at 555 (quoting *Papasan v. Allain*, 478 U.S.
25 265, 286 (1986)). “Nor does a complaint suffice if it tenders ‘naked assertion[s]’ devoid of
26 ‘further factual enhancement.’” *Iqbal*, 556 U.S. at 678 (quoting *Twombly*, 550 U.S. at 557)
27 (alteration in original). Rather, the claim must be “‘plausible on its face,’” meaning that the
28 plaintiff must plead sufficient factual allegations to “allow[] the court to draw the reasonable

1 inference that the defendant is liable for the misconduct alleged.” *Id.* (quoting *Twombly*, 550 U.S.
2 at 570).

3 **B. Whether *Monell* Claim is Adequately Alleged**

4 **1. Legal Standards Governing *Monell* Liability**

5 Under *Monell*, a municipality cannot be held liable for constitutional injuries inflicted by
6 its employees on a theory of respondeat superior. *Monell*, 436 U.S. at 691. “Instead, it is when
7 execution of a government’s policy or custom, whether made by its lawmakers or by those whose
8 edicts or acts may fairly be said to represent official policy, inflicts the injury that the government
9 as an entity is responsible under § 1983.” *Id.* at 694. A plaintiff seeking to establish municipal
10 liability under section 1983 may do so in one of three ways: 1) the plaintiff may demonstrate that a
11 municipal employee committed the alleged constitutional violation “pursuant to a formal
12 governmental policy or longstanding practice or custom which constitutes the standard operating
13 procedure of the local governmental entity;” 2) the plaintiff may demonstrate that the individual
14 who committed the constitutional violation was an official with “final policy-making authority and
15 that the challenged action itself thus constituted an act of official government policy;” or 3) the
16 plaintiff may demonstrate that “an official with final policy-making authority ratified a
17 subordinate’s unconstitutional decision or action and the basis for it.” *Gillette v. Delmore*, 979
18 F.2d 1342, 1346 (9th Cir. 1992).

19 **2. Discussion**

20 a. Custom or Practice Allegations

21 Under § 1983, a municipality may be held liable based on an unconstitutional policy even
22 where it is not an express municipal policy that has been formally adopted. In particular, the
23 Supreme Court has recognized that a municipality may be held liable on the basis of an
24 unconstitutional policy if the plaintiff can “prove the existence of a widespread practice that,
25 although not authorized by written law or express municipal policy, is ‘so permanent and well
26 settled as to constitute a “custom or usage” with the force of law.’” *City of St. Louis v. Praprotnik*,
27 485 U.S. 112, 127 (1988) (quoting *Adickes v. S.H. Kress & Co.*, 398 U.S. 144, 167-168 (1970)).
28 In order to withstand a motion to dismiss for failure to state a claim, a *Monell* claim must consist

of more than mere “formulaic recitations of the existence of unlawful policies, conducts or habits.” *Warner v. County of San Diego*, No. 10–1057, 2011 WL 662993, *4 (S.D.Cal. Feb.14, 2011).

Here, Arteaga has alleged a series of unofficial policies based on custom or practice, including policies of “hurt a person – charge a person,” using excessive force and encouraging a “code of silence.” Yet he has not alleged any specific facts that render his allegations of an unconstitutional custom or practice plausible. He has alleged no other similar incidents that would tend to support an inference that these policies were “well settled.” *See Lozano v. Cty. of Santa Clara*, No. 19-CV-02634-EMC, 2019 WL 6841215, at *18 (N.D. Cal. Dec. 16, 2019) (dismissing *Monell* claim based on custom and practice on the pleadings because the plaintiff had not alleged that any other person was subjected to similar treatment). Nor has he alleged any other specific facts that give rise to a plausible inference as to the existence of any of the customs and practices alleged in the Complaint. Accordingly, the Court dismisses Arteaga’s *Monell* Claim to the extent it is based on an alleged unconstitutional custom or practice.

b. Ratification Allegations

The Supreme Court has held that “municipal liability under § 1983 attaches where . . . a deliberate choice to follow a course of action is made from among various alternatives by the official or officials responsible for establishing final policy with respect to the subject matter in question.” *Pembaur v. City of Cincinnati*, 475 U.S. 469, 483 (1986). Thus, “[i]f the authorized policymakers approve a subordinate’s decision and the basis for it, their ratification [is] chargeable to the municipality” *Praprotnik*, 485 U.S. at 127.

Arteaga’s allegations as to ratification are scant and entirely conclusory. He alleges on information and belief that the unconstitutional actions “of Defendants herein” were pursuant to the customs, policies and/or practices listed in Paragraph 33 or “stated in the alternative . . . were directed, encouraged, allowed, and/or ratified by policy making officials” for the City of Oakley “and/or” the Oakley Police Department. Complaint ¶ 33. Yet he alleges no specific facts that would give rise to a plausible inference that any official with policy-making authority made a “deliberate” choice or approved the basis for the unconstitutional conduct alleged by Arteaga as would be required to hold the City of Oakley liable on a theory of ratification. Therefore, the

1 Court dismisses Arteaga's *Monell* Claim to the extent it is based on a theory of ratification.

2 c. Failure to Train Allegations

3 "In limited circumstances, a local government's decision not to train certain employees
4 about their legal duty to avoid violating citizens' rights may rise to the level of an official
5 government policy for purposes of § 1983." *Connick v. Thompson*, 563 U.S. 51, 61 (2011).
6 However, "[a] municipality's culpability for a deprivation of rights is at its most tenuous where a
7 claim turns on a failure to train." *Id.* Thus, a municipality may be held liable based on a failure to
8 train only where it "amount[s] to 'deliberate indifference to the rights of persons with whom the
9 [untrained employees] come into contact.'" *Id.* (quoting *City of Canton, Ohio v. Harris*, 489 U.S.
10 378, 388 (1989)). The Supreme Court has explained that this high threshold for establishing
11 municipal liability is consistent with its holding in *Monell* because "permitting cases against cities
12 for their 'failure to train' employees to go forward under § 1983 on a lesser standard of fault
13 would result in de facto respondeat superior liability on municipalities" and would "engage the
14 federal courts in an endless exercise of second-guessing municipal employee-training programs."
15 *City of Canton*, 489 U.S. at 392.

16 In *City of Canton*, the Court addressed the circumstances under which a municipality can
17 be held liable under § 1983 based on inadequate training, describing the inquiry as follows:

18 In resolving the issue of a city's liability, the focus must be on
19 adequacy of the training program in relation to the tasks the particular
20 officers must perform. That a particular officer may be
21 unsatisfactorily trained will not alone suffice to fasten liability on the
22 city, for the officer's shortcomings may have resulted from factors
23 other than a faulty training program. *See Springfield v. Kibbe*, 480
24 U.S., at 268, 107 S.Ct., at 1120 (O'CONNOR, J., dissenting);
25 *Oklahoma City v. Tuttle*, *supra*, 471 U.S., at 821, 105 S.Ct., at 2435
26 (opinion of REHNQUIST, J.). It may be, for example, that an
27 otherwise sound program has occasionally been negligently
administered. Neither will it suffice to prove that an injury or accident
could have been avoided if an officer had had better or more training,
sufficient to equip him to avoid the particular injury-causing conduct.
Such a claim could be made about almost any encounter resulting in
injury, yet not condemn the adequacy of the program to enable
officers to respond properly to the usual and recurring situations with
which they must deal. And plainly, adequately trained officers
occasionally make mistakes; the fact that they do says little about the
training program or the legal basis for holding the city liable.

28 *Id.* at 390-391.

1 Arteaga has alleged that the City of Oakley is liable for the conduct of the Officer
2 Defendants based on inadequate training but has alleged no specific facts regarding the type of
3 training that was deficient, the nature of the alleged deficiencies or how the allegedly
4 unconstitutional conduct of the Officer Defendants resulted from the training. Moreover, he has
5 alleged that the failure to train was “through negligence or deliberate indifference.” Complaint ¶
6 35. As discussed above, though, a negligent failure to train is not sufficient to establish an
7 unconstitutional policy; rather, faulty training can support a *Monell* claim only where it rises to the
8 level of deliberate indifference. In short, the allegations in Arteaga’s complaint do not give rise to
9 a plausible inference that the City of Oakley can be held liable on the basis of any inadequate
10 training program.

11 Accordingly, the Court dismisses Arteaga’s *Monell* Claim to the extent it is based on
12 inadequate training.

13 **C. Whether Supervisor Liability Is Sufficiently Alleged**

14 Under § 1983, a supervisor can be held liable in his or her individual capacity “if there
15 exists either (1) his or her personal involvement in the constitutional deprivation, or (2) a
16 sufficient causal connection between the supervisor’s wrongful conduct and the constitutional
17 violation.” *Hansen v. Black*, 885 F.2d 642, 646 (9th Cir. 1989) (citation omitted). In the
18 Complaint, the allegations of supervisor liability are entirely conclusory. No specific facts are
19 alleged that would support a plausible inference that Chief Thorsen (or any other supervisor) was
20 personally involved in the incident or that there was any causal connection between the Officer
21 Defendants’ conduct and the unconstitutional conduct of any supervisor.

22 Accordingly, the Court dismisses Arteaga’s Second Claim to the extent it is based on
23 alleged supervisor liability.

24 **D. Whether Plaintiff Should be Permitted to Amend**

25 “The power to grant leave to amend . . . is entrusted to the discretion of the district court,
26 which ‘determines the propriety of a motion to amend by ascertaining the presence of any of four
27 factors: bad faith, undue delay, prejudice to the opposing party, and/or futility.’” *Serra v. Lappin*,
28 600 F.3d 1191, 1200 (9th Cir. 2010) (quoting *William O. Gilley Enters. v. Atl. Richfield Co.*, 588

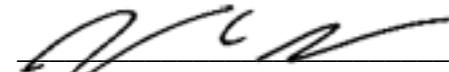
1 F.3d 659, 669 n. 8 (9th Cir. 2009)) (internal quotation and citation omitted). The Court concludes
2 that Arteaga might be able to amend his Second Claim to state a claim. Because amendment is not
3 futile, he will be permitted to amend his Complaint to address the deficiencies set forth in this
4 Order.

5 **IV. CONCLUSION**

6 For the reasons stated above, the Court GRANTS in part and DENIES in part the Motion.
7 Plaintiff's Second Claim is dismissed with leave to amend. Arteaga may file an amended
8 complaint within thirty (30) days of the date of this order.

9 **IT IS SO ORDERED.**

10 Dated: January 31, 2020

11 
12 JOSEPH C. SPERO
Chief Magistrate Judge